

































# **Pico Rivera**

# 6<sup>th</sup> Cycle Housing Element Update

2021 - 2029

HCD RE-SUBMITTAL DRAFT MARCH 2022













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### **SECTION 1: INTRODUCTION**























### Introduction

#### A. Role of the Housing Element

The Housing Element is one of the seven State mandated elements included in the City of Pico Rivera's General Plan. The purpose of the Housing Element is to identify and plan for the City's existing and projected housing needs; it contains a detailed outline and work program of the City's goals, policies, quantified objectives, and programs for the preservation, improvement, and development of housing for a sustainable future. Each eight-year planning cycle, the City is allocated a specified number of housing units called the Regional Housing Needs Allocation (RHNA). The RHNA quantifies current and future housing growth within a City. Through research and analysis, the Housing Element identifies available candidate housing sites and establishes the City's official housing policies and programs to accommodate Pico Rivera's Regional Housing Need Assessment (RHNA) goals as determined by the Southern California Association of Governments (SCAG). Simply put, the Housing Element identifies ways in which housing needs of current and future residents can be met in the City over the eight-year Housing Element cycle.

#### B. State Policy and Authorization

#### 1. Background

As a mandated chapter of the Pico Rivera General Plan, the Housing Element must meet all requirements of existing state law. Goals, programs and policies, and quantified objectives developed within the Housing Element are consistent with state law and are implemented within a designated timeline to ensure the City accomplishes the identified actions as well as maintains compliance with state law. The California Department of Housing and Community Development (HCD) reviews each Housing Element for substantial compliance with state law, HCD's review and certification is required before a local government can adopt its housing element as part of its overall General Plan.

#### 2. State Requirements

California State Housing Element Law (California Government Code Article 10.6 and Section 65588) establishes the requirements for the Housing Element. Each local government in the State must adopt a Housing Element and review and revise it no less than once every eight years.

The California Legislature identifies overall housing goals for the State to ensure every resident has access to housing and a suitable living environment; section 65588 of the California Government Code states the following Housing Element goals:

- a. The availability of housing is of vital statewide importance, and the early attainment of decent housing and a suitable living environment for every Californian, including farmworkers, is a priority of the highest order.
- b. The early attainment of this goal requires cooperative participation of government and the private sector in an effort to expand housing opportunities and accommodate the housing needs of Californians in all economic levels.
- c. The provisions of housing affordable to low- and moderate-income households requires the cooperation of all levels of the government.













d. Local and State governments have a responsibility to use the powers vested in them to facilitate the improvement and development of housing to make adequate provisions for housing needs of all economic segments of the community. The Legislature recognizes that in carrying out this responsibility, each local government also has the responsibility to consider economic, environmental, and fiscal factors and community goals set forth in the general plan and to cooperate with other local governments and the state in addressing regional housing needs.

**Table 1-1** summarizes State Housing Element requirements and identifies location in this document where these requirements are addressed.

Table 1-1: Housing Element Requirements		
Housing Element Requirement(s)	Gov. Code Section	Reference in Housing Element
Analysis of employment trends.	Section 65583.a	Section 2.B.1
Projection and quantification of existing and projected housing needs for all income groups.	Section 65583.a	Section 3.E
Analysis and documentation of the City's housing characteristics, including cost for housing compared to ability to pay, overcrowding, and housing condition.	Section 65583.a	Section 2.C, D, F
An inventory of land suitable for residential development including vacant sites and sites having redevelopment potential.	Section 65583.a	Section 3.E.3, 4
Analysis of existing and potential governmental constraints upon the maintenance, improvement, or development of housing for all income levels.	Section 65583.a	Section 3.B
Analysis of existing and potential nongovernmental (private sector) constraints upon maintenance, improvement, or development of housing for all income levels.	Section 65583.a	Section 3.B
Analysis concerning the needs of the homeless.	Section 65583.a	Section 2.E.7
Analysis of special housing needs: handicapped, elderly, large families, farm workers, and female-headed households.	Section 65583.a	Section 2.E
Analysis of opportunities for energy conservation with respect to residential development.	Section 65583.a	Section 3.E.8
Identification of Publicly-Assisted Housing Developments.	Section 65583.a	Section 3.G
Identification of Units at Risk of Conversion to Market Rate Housing.	Section 65583.a	Section 3.G.5
Identification of the City's goal relative to the maintenance, improvement, and development of housing.	Section 65583.a	Section 4
Analysis of quantified objectives and policies relative to the maintenance, improvement, and development of housing.	Section 65583.b	Section 4
Identification of adequate sites that will be made available through appropriate action with required public services and facilities for a variety of housing types for all income levels.	Section 65583.c(1)	Appendix B
Identification of strategies to assist in the development of adequate housing to meet the needs of low and moderate-income households.	Section 65583.c(2)	Section 3.E.1, 2, 3
Description of the Public Participation Program in the formulation of Housing Element Goals, Policies, and Programs.	Section 65583.d	Appendix C
Description of the Regional Housing Needs Assessment (RHNA) prepared by the Southern California Association of Governments.	Section 65583.e	Section 3.E.1













Table 1-1: Housing Element Requirements		
Housing Element Requirement(s)	Gov. Code Section	Reference in Housing Element
Analysis of Fair Housing, including Affirmatively Furthering Fair Housing.	Section 8899.50	Section 3.F
Review of the effectiveness of the past Element, including the City's accomplishments during the previous planning period.	Section 65583.f	Appendix A
Source: State of California, Department of Housing and Community Development.		

Pico Rivera's current Housing Element was adopted in October 2013 for the 5<sup>th</sup> cycle for the 2014 -2021 planning period; the 6<sup>th</sup> Cycle Housing Element will plan for the 2021-2029 planning period. Multiple amendments have been made to State Housing Element law since the adoption of the current Housing Element. These amendments change the required analysis, reporting and type of policies that must be contained in the City's 2021-2029 Housing Element. The contents of this Housing Element comply with these amendments to State housing law and all other federal, State and local requirements.

#### 3. Regional Housing Needs Assessment

California's Regional Housing Needs Assessment (RHNA) is the methodology for determining future housing need, by income category, within the state and is based on growth in population, households, and employment. The statewide RHNA is determined under the administration of the Department of Housing and Community Development (HCD). The quantified housing need is then allocated among the state's 18 Metropolitan Planning Organizations (MPOs), in the City of Pico Rivera's case, this agency is the Southern California Association of Governments (SCAG).

In accordance with Section 65583 of the California Government Code, SCAG then delegates a "fair share" of housing need to its member jurisdictions. The City of Pico Rivera's RHNA allocation is divided amongst four income categories, which are benchmarked on the County of Los Angeles' median income for a family of four. **Table 1-2** below identifies the four income categories by which the City's RHNA allocation is divided.

Table 1-2: Income Categories			
Income Category	Percent of Median Family Income (MFI)		
Very Low Income	0-50% MFI		
Low Income	51-80% MFI		
Moderate Income	81-120% MFI		
Above Moderate Income	>120% MFI		

For the 2021-2029 planning period the City of Pico Rivera is allocated a total of 1,024 units, including:

- 299 units affordable to very low-income households
- 146 units affordable to low-income
- 149 units affordable to moderate-income
- 430 units affordable to above-moderate income

#### C. Relationship to Other General Plan Elements

The Housing Element is one of many Elements of the City of Pico Rivera General Plan. The goals, policies, actions, and programs within the Housing Element relate directly to, and are consistent with, all other elements in the City's General Plan. The City's Housing Element identifies programs and resources required













for the preservation, improvement, and development of housing to meet the existing and projected needs of its population.

The Housing Element works in tandem with development policies contained in the Land Use Element, most recently amended in 2014. The Land Use Element focuses on the organization of the community's physical environment into logical, functional, and visually pleasing patterns, consistent with local values and priorities. It provides appropriate land for each of the variety of activities associated with a successful community and guides the way this land will be developed and used. By designating residential development, the Land Use Element places an upper limit on the densities and types of housing units constructed in the City. The Land Use Element also identifies lands designated for a range of other uses, including employment creating uses, open space, and public uses. The presence and potential for jobs affects the current and future demand for housing at the various income levels in the City.

The Circulation Element of the General Plan also affects the implementation of the Housing Element. The Circulation Element identifies the general location and extent of existing and proposed major thoroughfares, transportation routes, and terminals. It establishes policies to provide a safe, efficient, and adequate circulation system in the City, enhancing the efficiency of existing roadways and the ability to walk, bicycle, and use transit. Consequently, the Housing Element must include policies and incentives that consider the types of infrastructure essential for residential housing units in addition to mitigating the effects of growth in the City.

The Housing Element has been reviewed for consistency with the City's other Community Plan components, and the policies and programs in this Element are consistent with the policy direction contained in other parts of the General Plan. As portions of the General Plan are amended in the future, the Housing Element will be reviewed to ensure that internal consistency is maintained.

#### 1. Public Participation

Section 65583 of the Government Code states that, "The local government shall make diligent effort to achieve public participation of all economic segments of the community in the development of the housing element, and the program shall describe this effort." Meaningful community participation is also required in connection with the City's Assessment of Fair Housing (AFH). A discussion of citizen participation is provided below.

As part of the 6<sup>th</sup> Cycle Housing Element Update process, the City of Pico Rivera has conducted extensive public outreach activities beginning in 2020. These recent outreach efforts included presentations, City Council and Planning Commission Study Sessions, Community Workshops, digital media, mailers and ads and noticed Public Hearings. Project materials, including summaries from community workshops and public meetings, notices, and draft public review documents are available on the City's website:

Outreach for the 6th Cycle Housing Element to the community, includes the following actions:

- Virtual Community Workshop #1 on December 3, 2020
- Virtual Community Workshop #2 on June 17, 2021
- Online Community Survey
- Housing Element Update Webpage
- Outreach to stakeholders and property owners

As required by Government Code Section 65585(b)(2), all written comments regarding the Housing Element made by the public have previously been provided to each member of the City Council. Appendix













C contains a summary of all public comments regarding the Housing Element received by the City during the update process.

#### D. Data Sources

The data used for the completion of this Housing Element comes from a variety of sources. These include, but are not limited to:

- 2010 Census
- American Community Survey
- Regional Analysis of Impediments to Fair Housing (AI)
- Point-in-Time Homeless Census by the Regional Task Force on the Homeless, 2020
- Home Mortgage Disclosure Act (HMDA) lending data
- California Department of Economic Development
- California Employment Development Division Occupational Wage data, 2019
- Department of Housing and Urban Development, Comprehensive Housing Affordability Strategy (CHAS), 2013-2017

The data sources represent the best data available at the time this Housing Element Update was prepared. The original source documents contain the assumptions and methods used to compile the data.

#### 1. Housing Element Organization

This Housing Element represents the City's policy program for the 2021-2029 6<sup>th</sup> Planning Period. The Housing Element is comprised of the following Sections:

<u>Section 1:</u> Introduction contains as summary of the content, organization, and statutory considerations of the Housing Element;

<u>Section 2:</u> Community Profile contains an analysis of the City's population, household and employment base, and the characteristics of the housing stock;

<u>Section 3:</u> Housing Constraints, Resources, and Fair Housing examining governmental and non-governmental constraints on production, maintenance, and affordability of housing and provides a summary of housing resources, including sites identification and funding and financial considerations;

<u>Section 4:</u> Policy Plan addresses Pico Rivera's identified housing needs, including housing goals, policies, and programs.

Appendices provides various appendices with supplementary background resources including:

- Appendix A Review of Past Performance of 5<sup>th</sup> Cycle Programs
- Appendix B Summary of Adequate Sites Analysis
- Appendix C Summary of Community Engagement
- Appendix D Glossary of Housing Terms